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CHAPTER 5

CONSULTATION AND COORDINATION

INTRODUCTION

This chapter describes the consultation and coordination activities the BLM has carried out while preparing this draft document. Public comments on the document and BLM responses to them will be included in this chapter of the Final El Malpais Plan.

Consultation and coordination have occurred in a variety of ways throughout the planning process. Formal and informal efforts have been made to involve the public, other federal agencies, American Indian tribal groups, state and local governments. More detailed documentation of this effort is on file at the Albuquerque Field Office, as is a complete list of all those contacted.

CONSULTATION REGARDING WILDLIFE

The BLM must consult with the U.S. Fish & Wild-life Service under Section 7 of the Endangered Species Act of 1973 before any agency project is initiated that may affect any federally listed, special-status, plant or wildlife species or its habitat. This proposed plan is considered a major federal action, so the BLM has initiated informal consultation. Letters documenting this activity are on file at the Albuquerque Field Office.

CONSISTENCY WITH OTHER PLANS

BLM planning regulations require that Resource Management Plans be consistent with officially approved or adopted resource-related plans, policies and procedures of other federal agencies, American Indian tribes, state and local governments. To ensure such consistency, the BLM has sent letters to all the groups and agencies listed in Table 5-1. These same entities have received copies of this document for their comment.

No inconsistencies are known between any of the plan alternatives and officially approved and adopted, resource-related plans of any of the above-mentioned groups. The BLM will continue to consult and coordinate during the public comment periods on this plan.

PUBLIC PARTICIPATION

dynamic process that continues throughout plan development and beyond. In addition to formal public participation, informal contact occurs frequently with public land users and interested persons. All applicable public participation is documented and analyzed in the planning process and kept on file at the Albuquerque Field Office.

Public involvement is essential to the success of the plan. Although public input is welcome at any time, the BLM provides five specific opportunities for public comment, participation or review during the planning process.

- 1. The BLM published a general Notice of Intent (NOI) to prepare an RMP Amendment/ EIS in the *Federal Register* on March 29, 1995 (Vol. 60, No. 60). In the NOI, the agency also identified the general planning criteria and invited public comment. This letter invited them to participate again by attending meetings and/or providing written comments (refer to page 5-7).
- With the NOI, the BLM officially initiated the scoping process. The agency then held public meetings to develop planning issues and review planning criteria in Grants (April 24-25, 1995), the Ramah Navajo Chapter House (April 25, 1995), and Albuquerque (April 26-27, 1995) (refer to page 5-73). The BLM met with the Acoma Tribal government on April 4, 1995, and accepted written comments until scoping officially ended on May 19, 1995. Completing Steps 1 and 2 of the planning process, the agency mailed out information on the results of public scoping on July 24, 1995, to all on the El Malpais Plan mailing list.
- The BLM is providing a 90-day public comment period for this document. Public meetings to collect oral comments on the plan are scheduled for Albuquerque, Grants and Ramah. To gather input on the suitability of the Chain of Craters Wilderness Study Area

for wilderness designation, the agency will also hold a formal public hearing.

- 4. After publishing the Proposed Plan and Final EIS, the BLM will provide a 30-day period for public protests of the RMP Amendment decisions. (Note: BLM regulations provide that only those people who participated in the planning process may protest a proposed RMP Amendment, and those protests are limited to specific issues commented on during the planning process.)
- 5. The BLM will then release the ROD and Approved Plan (RMP Amendment), including any significant changes made as the result of an action on a protest. Appeals of activity-level planning decisions can be made by those parties adversely affected at the time the ROD is released.

After the plan is published, the BLM will prepare an annual update to keep members of the public informed about the progress made in plan implementation. The update will also describe the activity plans to be prepared the following year so interested persons may request copies and comment on them. This effort will enable the public to become further involved in specific land management actions resulting from plan implementation.

PREPARERS OF THE PLAN

This plan has been prepared by an interdisciplinary team of BLM resource specialists. Table 5-2 lists the names and qualifications of each team member.

Comment on the Draft Summarized

Copies of the comment letters follow the list of preparers along with BLM's responses. Thirty-seven comment letters were received regarding the Draft Plan/EIS. Six of the letters required no response. Three letters were submitted by more than one commentor (form letters) and require a response. The other fourteen letters had one or more comments requiring a response. Comments were received from individuals, groups, and Federal, State and Local Government agencies.

Copies of the Hearings Transcripts follow the comment letters and responses. Hearings were held

in Grants, Quemado and Albuquerque, New Mexico. At the Grants Hearings it was suggested that we use the Public Law 100-225 language regarding the continuation of grazing within the NCA. The legislative language was used in the text. There were no comments received at the Quemado Hearings. At the Albuquerque Hearings access and road closure questions were raised. These questions were similar to questions raised in the comment letters and BLM has referenced comment 6-A in response. There was also a comment relative to grazing management systems suggesting that a rest system was not as affective as scattering animals well over the area and stocking the area at conservative rate. In response, the EIS does not refer to long term or continuous rest from livestock grazing but emphasizes periodic growing season rests as a means to allow important forage and browse plants to periodically complete their growth cycle and reproduce. The BLM has implemented a modified Merrill system as a test. This system provides for continuous year long livestock, but each year one quarter of the grazing area is rested from livestock grazing. Over a four year period the entire area would receive rest from livestock use. The grazing use intensity objectives set for this system are 50 to 40 percent use. To attain this grazing intensity level, conservative stocking is required. The BLM does have concerns about the effects of continuous year long grazing on shrubs and grasses preferred by livestock. If these preferred plants are reduced Species composition is reduced. The system being tested is based on the commentor's recommendations. The effects of livestock grazing will be monitored and evaluated over a five year period beginning with the grazing year 2000.



TABLE 5-1

PARTIAL LISTING OF GROUPS AND AGENCIES RECEIVING THE EL MALPAIS PLAN

American Indian Tribes and Groups American Wildlands

American Fisheries Association

Acoma Pueblo Amigos Bravos

Alamo Navajo Chapter Archeological Conservancy All Indian Pueblo Council Backcountry Horsemen

Cañoncito Navajo Chapter Center for Environmental Research Laguna Pueblo Central NM Audubon Society Navajo Tribal Council Cibola Chamber of Commerce

Ramah Navajo Chapter Commission of Wilderness Supporters Zuni Pueblo Continental Divide Trail Society

Defenders of Wildlife

Earth First Businesses

East Manzano Alliance Continental Divide Electric Cooperative Friends of Paleontology

Cottonwood Gulch Foundation Forest Guardians

Gallup Convention & Visitors Bureau First National Bank

G S & S Partnership Grand Canyon Trust

Grant County Farm & Livestock Greater Gila Biodiversity Project

Grants State Bank Los Amigos del Malpais Hampton Builders Corporation National Audubon Society

National Parks & Conservation Association

Headquarters West Ltd. National Wildlife Federation **Hunter Corporation**

Jerome P. McHugh & Associates Natural Resources Defense Council

Mariah Associates NM Archeological Council Moleres Ranch Inc. NM Cattle Growers Association

NationsBank NM 4 Wheelers NM-AZ Land Company NM Garden Clubs Pitchford Properties NM Land Use Alliance NM Mountain Club **Public Lands Association**

Public Service Co. of NM NM PIRG Fund

NM Speleological Society, Sandia Grotto Quivira Research Center

REI NM Trials Association

Sandia Man Films NM Volunteers for the Outdoors **SW** Off Road Enterprises NM Wilderness Coalition

Sunset Inc. NM Wilderness Study Committee

Techado Land & Cattle Co. NM Wildlife Federation Western Land Bank Plateau Sciences Society Wilderness Center Public Land Users Association Williams Co. Public Lands Action Network

Zia Research Sandia Mountain Wildlife Association

Zuni Archeology Program Sierra Club

Southwest Research & Information Center **Interest Groups**

The Nature Conservancy The Wilderness Society The Wildlife Society Tonantzin Land Institute

Albuquerque Wildlife Federation American Wilderness Alliance

CHAPTER 5

University of Arizona University of New Mexico

TABLE 5-1 (concl'd)

T	a
Interest Groups, concl'd	State Government Agencies
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Wilderness Watch, NM Chapter Governor's Office

Wildlife Rescue of NM Bureau of Mines & Mining

Zuni Mountain Coalition Dept. of Agriculture

Dept. of Finance & Administration, Federal Government Agencies State Clearinghouse

Dept. of Game & Fish

Advisory Council on Historic Preservation Dept. of Highways & Transportation

Bureau of Indian Affairs (BIA), Dept. of Parks & Recreation

Eastern Navajo Agency Dept. of Tourism BIA, Ramah Agency Environment Dept.

BIA, Southern Pueblos Agency NM Museum of Natural History

BIA, Zuni Agency NM Office of Indian Affairs Bureau of Mines State Game Commission

Bureau of Reclamation State Historic Preservation Office

Dept. of Energy State Land Office Dept. of Justice

Dept. of Transportation **Local Government Agencies**

Environmental Protection Agency Fish & Wildlife Service Catron County

Dept. of Interior, Cibola County Office of Environmental Project Review City of Gallup

National Park Service (NPS), City of Grants Coalition of AZ/NM Counties

El Malpais Nat'l Monument

NPS, El Morro Nat'l Monument Middle Rio Grande Council of Governments

NPS, Southwest Cluster Village of Milan

Natural Resources Conservation Service Rural Economic & Community Devel. Admin. U.S. Congress

U.S. Air Force

The Honorable Pete V. Domenici U.S. Army Corps of Engineers U.S. Forest Service, Cibola National Forest The Honorable Jeff Bingaman

U.S. Forest Service, Southwest Region The Honorable Joe Skeen

U.S. Geological Survey

TABLE 5-2

LIST OF PREPARERS

Name	Assignment	Education	Related Experience ^a						
Core Team John Bristol Wilderness, Recreation, Visual Resources, Transportation Planning		BS Landscape Architecture	BLM Outdoor Recreation Planner, 16 years BLM Landscape Architect, 5 years USFS Landscape Architect, 6 years						
John Roney	Cultural Resources, American Indian Concerns, Lands	BA Sociology/Anthropology MA Anthropology	BLM Cultural Resource Specialist, 22 years						
Jim Silva Wildlife Habitat, Threatened & Endangered Species, Vegetation, Fire		BS Biology	BLM Wildlife Biologist/Natural Resources Specialist, 24 years						
Margaret Sorensen Recreation, Facility Development, Interpretation		BS Geology/Education	BLM Interpretive Specialist, 11 years						
Gene Tatum Vegetation, Range Management, Woodland Resources		BS Range Science	BLM Natural Resource Specialist, 5 years BLM Rangeland Mgt. Specialist, 15 years						
Natural Resource & Planning Advisors Steve Fischer	Planning Advisor, NCA Manager	BA Political Science, Fine Art MA Anthropology	BLM Natural Resource Specialist, 2 years BLM Project Manager/NCA Manager, 10 years BLM Public Affairs Specialist, 3 years						
Kent Hamilton Planning Advisor, Social & Economic Conditions		BS Agricultural Economics	BLM Community Planner, 10 years BLM Economist, 11 years BIA Economist, 15 years						
Patricia McLean Planning Advisor, Geology & Minerals		BA English	BLM Manager, 11 years (Retired) BLM Administration, 8 years						
Jerry Wall Soil & Water Advisor		BS Forestry Management MS Forest Soils	BLM Soils Scientist, 21 years USFS Soils Scientist, 10 years						
J.W. Whitney	Planning Advisor	BS Botany	BLM Natural Resource Specialist, 30 years						

TABLE 5-2, concl'd

Name	Assignment	Education	Related Experience ^a						
Technical & Document Production Staff M'Lee A. Beazley	Graphic Artist, Desktop Publisher & Printing Coordinator	Certified Graphic Design	BLM Visual Information/Printing Specialist, 5 years						
Crista Carroll	Geographer	BFA MA Geography	BLM Geographer, 11 years						
Jeanne Holtby	Proofreader	High School Diploma	BLM Range Clerk, 4 years						
Greg Homan	Cartographer (NM)	BS - Geography	BLM/Other, 11 years						
Barbara Laskar	Word Processor	High School Diploma	BLM Staff Assistant, 20 years						
Anna Salas	Word Processor & Process Records Mgr.	High School Diploma	BLM Staff Assistant, 16 years						
Jennifer Schultz	Copy Editor & Proofreader	BA Psychology	Temporary Assistant						
Sarah W. Spurrier Writer-Editor		BA Psychology MBA	BLM Writer-Editor, 17 years Technical Writer-Editor, 2 years (pvt. industry)						

Note: ^a Acronyms are as follows: BIA--Bureau of Indian Affairs, BLM--Bureau of Land Management, USFS--U.S. Forest Service.